

Message Text

CONFIDENTIAL

PAGE 01 ANKARA 05115 01 OF 02 130956Z
ACTION PM-05

INFO OCT-01 ARA-10 EUR-12 NEA-10 ISO-00 DODE-00 AID-05
HA-05 SS-15 SP-02 MCE-00 ABF-01 OMB-01 NSC-05
L-03 CIAE-00 EB-08 TRSE-00 COME-00 ACDA-12 INR-10
/105 W

-----124175 131116Z /23

R 121315Z JUL 78
FM AMEMBASSY ANKARA
TO SECSTATE WASHDC 2610
INFO AMEMBASSY ASUNCION
AMEMBASSY OSLO
AMEMBASSY QUITO
AMEMBASSY PARIS
AMEMBASSY THE HAGUE
AMEMBASSY TUNIS
USDOCOSOUTH NAPLES
USCINCEUR VAIHINGEN GE

C O N F I D E N T I A L SECTION 1 OF 2 ANKARA 5115

E.O. 11652: GDS
TAGS: MASS, TU
SUBJ: CONSOLIDATION OF SECURITY ASSISTANCE OFFICES WITH DAO'S

REF: STATE 173674 (DTG 102235Z JUL 78)

FOLLOWING COORDINATED MISSION RECOMMENDATION
AND COMMENTS ON PROPOSED CONSOLIDATION OF MAAG WITH
DAO WERE CONTIANED IN JUSMMAT MESSAGE DTG 231537Z JUN 78 TO
USCINCEUR, QUOTED IN ITS ENTIRETY IN ANSWER TO REFTEL
REQUIREMENT:

BEGIN QUOTE

1. REFERENCES: A. JCS/JS 122017Z JUN 78, SAB.
- B. USCINCEUR/ECJ4/7 131247Z JUN 78, SAB.

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 ANKARA 05115 01 OF 02 130956Z

2. MAJOR SECURITY ASSISTANCE PROGRAMS REQUIRING INTENSIVE
IN-COUNTRY MANAGEMENT:

- A. SUBSTANTIAL PORTIONS OF THE FY 78 FMS CREDITS TOTAL
OF \$175 MILLION ARE BEING EXPENDED FOR REPAIR PARTS, BLANKET
OPEN END (BOE), COOPERATIVE LOGISTICS SUPPLY SUPPORT

ARRANGEMENTS (CLSSA), AND WAR RESERVE MUNITIONS (WRM)
 CASES TO SUSTAIN EXISTING FORCES. OTHER MAJOR PROGRAMS ARE:
 (READ IN THREE COLUMNS):

FY 78 CASE

PROGRAM	(TOTAL PROG VALUE)	ESTIMATED DELIVERY
---------	--------------------	--------------------

PEACE DIAMOND II	\$93.7 MILLION	12 ON BOARD: 4 PER
------------------	----------------	--------------------

(32 F-4E, 8 RF-4E)	(479.0 MILLION)	MONTH JUL-DEC 78
--------------------	-----------------	------------------

9 F-100F'S	6.4 MILLION	SEP OR OCT 78
------------	-------------	---------------

(SAME)

AIM-7E3	5.3 MILLION	240 TOTAL; 10 MAR 79
---------	-------------	----------------------

SPARROW MSLS	(32.2 MILLION)	20 APR 79; 30 PER MO
--------------	----------------	----------------------

MAY-NOV 79

HARPOON	2.7 MILLION	13 ON BOARD: 20 IN
---------	-------------	--------------------

MISSILES	(24.8 MILLION)	FY 78-MID FY 79; 4 BY END FY 79; OPTION FOR 36 ADDITIONAL.
----------	----------------	--

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 ANKARA 05115 01 OF 02 130956Z

TOW MISSILE	10.3 MILLION	48 LCHRS, 1021 MSLS
-------------	--------------	---------------------

SYSTEM	(EXCEEDS \$150 MILLION THRU 1985; PROGRAMMED INTO 1990'S)	BEGINNING 18 MONTHS ARO
--------	---	----------------------------

90MM TANK	4.2 MILLION	PENDING
-----------	-------------	---------

AMMO	(SAME)	
------	--------	--

B. \$111 MILLION OF PROPOSED BY 79 FMS CREDITS OF \$175
 MILLION WILL BE USED TO COMPLETE PEACE DIAMOND II PROGRAM.
 SUBSTANTIAL PORTIONS OF FMS BUDGETS IN NEAR TERM WILL BE
 USED TO SUSTAIN EXISTING FORCES. TANK MODERNIZATION, WHEN
 AFFORDABLE, WILL REQUIRE MAJOR EXPENDITURE OVER A PERIOD OF
 YEARS. POTENTIAL EXISTS FOR PURCHASE OF AS MANY AS 30
 T-38 AIRCRAFT, BEGINNING IN FY 79, (TOTAL PROGRAM VALUE OF
 \$30-35 MILLION).

3. SPECIFIC FUNCTIONS/TASKS FOR MAP, IMET, AND FMS:
 THERE HAVE BEEN NO MAP OR IMET PROGRAMS FOR TURKEY SINCE THE
 SUSPENSION OF GRANT AID ON 5 FEBRUARY 1975. ASSUMING

THAT THE SUSPENSION IS LIFTED AND A NEW DEFENSE COOPERATION AGREEMENT IS NEGOTIATED, MAP AND IMET WILL BE NEEDED TO OFFSET THE DEBILITATING EFFECTS OF THE EMBARGO. CONTINUING FUNCTIONS INCLUDE ACTIVITIES ASSOCIATED WITH: JSOP, MSAP; FIRST PLANNING YEAR; BUDGET YEAR; MAP ORDERS, BUDGET YEAR ORDERS; DEVIATIONS; EQUIPMENT RECEIPT; MIMEX; EDA; MTT'S AND TAT'S; END ITEM UTILIZATION; EXCESS/PROPERTY DISPOSAL; SUPPORTABILITY; SECURITY ASSISTANCE PLANS AND PROGRAMS; MANAGEMENT OF APPROVED FMS PROGRAMS; SECURITY ASSISTANCE POLICIES AND PROCEDURES; INDUSTRIAL REPRESENTATIVE VISITS; SECURITY ASSISTANCE VISITS, INSPECTIONS, AND AUDITS; FORCE DEVELOPMENT; AND TRAINING. SPECIAL MANAGEMENT ACTIVITIES WILL BE REQUIRED TO CLEAR GRANT AID ITEMS IN THE PIPELINE WHEN THE EMBARGO IS LIFTED TO INCLUDE MATERIAL

CONFIDENTIAL

CONFIDENTIAL

PAGE 04 ANKARA 05115 01 OF 02 130956Z

INSPECTION AND RECEIPT, EXPEDITING, AND PROCESSING OF ITEM DISCREPANCIES.

4. MAN/YEARS REQUIRED TO PERFORM FUNCTIONS FOCUSING ON PROJECTIONS FOR FY 79 AND 80:

A. MAN/YEAR REQUIREMENTS FOR FY 79 ARE PROJECTED AT 95 PERSONNEL: 55 MILITARY, 10 CIVILIAN AND 30 LOCAL. AUGMENTATION MAY BE REQUIRED TO CLEAR THE GRANT AID PIPELINE AND IMPLEMENT PROVISIONS OF A NEW DCA.

B. MAN/YEAR REQUIREMENTS FOR FY 80 ARE PROJECTED AT 66 PERSONNEL: 36 MILITARY, 7 CIVILIAN AND 23 LOCAL. NOTE: REDUCTION TO THIS LEVEL IN FY 80 IS PREMISED ON 1) COMPLETION OF ACTIVITIES ASSOCIATED WITH EMBARGO LIFT AND NEW DCA BEFORE THE END OF FY 79 AND, 2) SMOOTH TRANSITION AND ASSUMPTION OF SOME FMS MANAGEMENT TASKS BY TURKEY. IF NEGOTIATIONS FOR NEW DCA ARE NOT COMPLETED BY THE END OF FY 79, REDUCTION TO THIS LEVEL SHOULD BE DEFERRED.

5. SPECIFIC OPERATIONAL IMPACTS THAT TRANSFER OF FUNCTIONS WOULD HAVE ON PRESENT AND PROJECTED PROGRAMS/ESTIMATED RELATIVE EFFICIENCY OF TWO APPROACHES/PROPOSED ORGANIZATIONAL STRUCTURE OF CONSOLIDATED UNIT/LIKELY PERCEPTION OF HOST COUNTRY TO CONSOLIDATION ARE ADDRESSED IN THE AMBASSADOR'S VIEWS WHICH FOLLOW: QUOTE:

"A. THE AMBASSADOR BELIEVES THAT IT WOULD BE POLITICALLY AND OPERATIONALLY FEASIBLE TO INCORPORATE JUSMMAT'S PRINCIPAL SECURITY ASSISTANCE MANAGEMENT FUNCTIONS INTO THE DEFENSE

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 ANKARA 05115 02 OF 02 122316Z
ACTION PM-05

INFO OCT-01 ARA-10 EUR-12 NEA-10 ISO-00 TRSE-00 EB-08
AID-05 HA-05 SS-15 SP-02 MCE-00 ABF-01 OMB-01
NSC-05 L-03 CIAE-00 COME-00 ACDA-12 INR-10 /105 W
-----114951 131058Z /23

R 121315Z JUL 78
FM AMEMBASSY ANKARA
TO SECSTATE WASHDC 2602
INFO AMEMBASSY ASUNCION
AMEMBASSY OSLO
AMEMBASSY QUITO
AMEMBASSY PARIS
AMEMBASSY THE HAGUE
AMEMBASSY TUNIS
USDOCOSOUTH NAPLES
USCINCEUR VAIHINGEN GE

C O N F I D E N T I A L SECTION 2 OF 2 ANKARA 5115

ATTACHE OFFICE (DAO) OR, IF THE NUMBER OF SECURITY ASSISTANCE
PERSONNEL REQUIRED WOULD BY LAW PRECLUDE SUCH AN AMALGAMATION,
TO ESTABLISH AN OFFICE OF DEFENSE COOPERATION (ODC) WITHIN
THE EMBASSY. THE FIRST PREFERENCE WOULD BE TO CONSOLIDATE
BOTH THE SECURITY ASSISTANCE AND INTELLIGENCE FUNCTIONS
UNDER THE DEFENSE ATTACHE WHO SHOULD BE ELEVATED FROM AN
O-6 TO O-7 (THIS WOULD RESULT IN A REDUCTION OF ONE O-8 FLAG
BILLET FOR TURKEY, THE POSITION OF CHIEF, JUSMMAT). IN
THIS EVENT, IT IS RECOMMENDED THAT THE SECURITY ASSISTANCE
SECTION OF A CONSOLIDATED DAO CONSIST OF THE FOLLOWING:

CHIEF, O-6/ARMY

SA OFFICER, O-5/ARMY

SA OFFICER, O-5/NAVY

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 ANKARA 05115 02 OF 02 122316Z

SA OFFICER, O-5/AIR FORCE

LOG OFFICER, 9-4/ARMY OR AIR FORCE

ADMINISTRATIVE SPECIALIST, E-7/ARMY

TWO SECRETARIES (US)

INTERPRETER (LOCAL HIRE)

DRIVER (LOCAL HIRE)

B. UNDER THIS CONSOLIDATED STRUCTURE, IT IS PREFERRED THAT THE O-7 DEFENSE ATTACHE BE AN ARMY OFFICER (THE GROUND FORCES COMMAND BEING THE "SENIOR SERVICE" IN THE TURKISH MILITARY ESTABLISHMENT). THE INTELLIGENCE SECTION WOULD CONTINUE TO BE HEADED BY AN O-6 AIR FORCE OFFICER. IF THE PROPOSED AMALGAMATION OF THE SECURITY ASSISTANCE AND INTELLIGENCE FUNCTIONS CANNOT BE AUTHORIZED UNDER PL 95-92, THE ODC, STRUCTURED AS ABOVE, SHOULD BE ESTABLISHED AS A SECTION WITHIN THE EMBASSY.

C. THE PROPOSED CONSOLIDATION WITH DAO OR THE ESTABLISHMENT OF A SEPARATE ODC WOULD NOT, AMBASSADOR BELIEVES, BE VIEWED ADVERSELY BY THE TURKS IF THE DRAWDOWN OF JUSMMAT AND REORGANIZATION WERE ACCOMPLISHED GRADUALLY, PERHAPS OVER A TWO OR THREE YEAR PERIOD. A PHASED DRAWDOWN (PERHAPS INITIATED DURING THE FIRST YEAR BY A DRAWDOWN OF JUSMMAT TO 25 TO 30 MILITARY PERSONNEL DIRECTED BY AN O-7) WOULD PERMIT THE TURKS TO ESTABLISH AND STAFF A MILITARY PROCUREMENT OFFICE IN WASHINGTON AND TO DEVELOP DIRECT SUPPLY AND LIAISON LINKS WITH US ARMY, AIR FORCE AND NAVY LOGISTICS AND SUPPLY COMMANDS IN THE US. ADDITIONALLY, THERE WOULD HAVE

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 ANKARA 05115 02 OF 02 122316Z

TO BE GREATER RELIANCE ON TDY ASSISTANCE, NOT ONLY FOR TRAINING AND ADVISORY ASSISTANCE AS PROVIDED IN PL 95-92, BUT ALSO TO HANDLE THE DELIVERY OF GRANT AID FRUSTRATED BY THE CURRENT ARMS EMBARGO, PERIODIC JOINT MILITARY PLANNING CONFERENCES, DEFENSE INDUSTRIAL ACTIVITIES, AND LARGE WEAPONS PROCUREMENT PROGRAMS, (E.G., F-4'S, HARPOON MISSILES).

D. THE USCCOT AND USKRT FUNCTIONS NOW EXERCISED BY CHIEF, JUSMMAT SHOULD BE TRANSFERRED, WITH ANY ESSENTIAL STAFF, TO COMMANDER, TUSLOG (AN O-8) AS LONG AS HE IS THE SENIOR MILITARY OFFICER IN-COUNTRY, APART FROM THE NATO COMMANDS. IF, IN THE FUTURE, TUSLOG IS REORGANIZED AND DOWNGRADED, THE USCCOT/USDRT FUNCTIONS COULD BE GIVEN TO THE DEFENSE ATTACHE." END QUOTE

6. DEFENSE ATTACHE CONCURS WITH AMBASSADOR'S VIEWS.

7. JUSMMAT CONCURS WITH AMBASSADOR'S VIEWS. TRANSITION TO

AN ODC IS OBTAINABLE WITHIN TWO OR THREE YEARS; HOWEVER, THE KEY TO SMOOTH TRANSFER OF SECURITY ASSISTANCE FUNCTIONS TO TURKEY IS THEIR ABILITY TO ASSUME THE MANAGEMENT OF ALL ASPECTS OF FMS PROGRAMS. THEREFORE, MORE TIME MAY BE REQUIRED. TURKEY HAS ONLY RECENTLY BECOME INVOLVED IN THE MANAGEMENT OF FMS. DEDICATED FUNDING AND A VIGOROUS TRAINING PROGRAM, BOTH IN-COUNTRY AND IN CONUS WITH HIGH PRIORITY, WILL BE NECESSARY FOR TURKISH PERSONNEL TO BECOME SUFFICIENTLY TRAINED TO ASSUME THE SECURITY ASSISTANCE FUNCTIONS.

8. OTHER COMMENTS: REFERENCE A MESSAGE WAS DIRECTED TO SEVEN COUNTRIES. ALL, EXCEPT FOR TURKEY, CURRENTLY HAVE RELATIVELY SMALL SECURITY ASSISTANCE PROGRAMS AND ARE REPRESENTED BY ODC TYPE ORGANIZATIONS. IF THE DECISION IS MADE FOR JUSMMAT TO DREWDOEN AND CONSOLIDATE WITH DAO, CONSIDERATION SHOULD BE GIVEN TO SIMILAR ACTION WITH RESPECT TO THE OTHER MAAG'S, NOT ADDRESSED IN REF 1B. IN VIEW OF CONFIDENTIAL

CONFIDENTIAL

PAGE 04 ANKARA 05115 02 OF 02 122316Z

TURKISH SENSITIVITY TO SUCH ISSUES, CARE SHOULD BE TAKEN TO ASSURE THAT DRAWDOWN AND CONSOLIDATION ARE NOT VIEWED AS DEEMPHASIZING TURKEY'S ROLE COMPARED TO OTHER COUNTRIES IN SIMILAR CIRCUMSTANCES; I.E., GREECE.

9. REQUEST ADD AMERICAN EMBASSY, ANKARA, AS AN INFORMATION ADDRESSEE ON ALL MESSAGE TRAFFIC THIS SUBJECT.
END QUOTE (JUSMMAT ANKARA TK MSG 231537Z JUL 78)
DILLON

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: MILITARY ASSISTANCE PROGRAMS
Control Number: n/a
Copy: SINGLE
Draft Date: 12 jul 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978ANKARA05115
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D780287-0041
Format: TEL
From: ANKARA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780771/aaaachye.tel
Line Count: 311
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 1e784977-c288-dd11-92da-001cc4696bcc
Office: ACTION PM
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 6
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 78 STATE 173674
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 28 apr 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2044358
Secure: OPEN
Status: NATIVE
Subject: CONSOLIDATION OF SECURITY ASSISTANCE OFFICES WITH DAO'S
TAGS: MASS, TU
To: STATE
Type: TE
vdkgvwkey: odhc://SAS/SAS.dbo.SAS_Docs/1e784977-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014